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Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 OES-06 CIAE-00 PM-04 INR-07 L-03

ACDA-07 NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06

TRSE-00 SAJ-01 NSC-05 /071 W
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R 031100Z AUG 76
FM AMEMBASSY MADRID
TO SECSTATE WASHDC 6628
INFO SECDEF WASHDC
US MISSION NATO 1070
USCINCEUR
USNMR/SHAP

C O N F I D E N T I A L MADRID 5933

E.O.11652: GDS
TAGS: PTRA, MARR, SP
SUBJECT: SPAIN NATO PLANS FOR SPANISH WAR COLLEGE STUDY

REF: STATE 184647 (DTG 262058Z JUL 76) (NOTAL)

SUMMARY: SPANISH WAR COLLEGE (CESEDEN) STUDY THIS FALL OF THE NATO MEMBERSHIP QUESTION PROVIDES AN UNUSUAL OPPORTUNITY TO MAKE AVAILABLE TO THE SPANISH MILITARY KNOWLEDGE OF THE FULL RANGE OF POTENTIAL BENEFITS OF NATO MEMBERSHIP. THIS TELEGRAM REQUESTS THE ACTIVE COOPERATION OF ALL ADDRESSEES. END SUMMARY.

1. FOR SOME TIME NOW PLANS JAVE BEEN TAKING SHAPE AT CESEDEN (THE NATIONAL DEFENSE STUDIES CENTER -- THE SPANISH EQUIVALENT OF OUR WAR COLLEGE) FOR DEVOTING ITS ANNUAL "MONOGRAPHIC COURSE" THIS OCT DEC TO THE SUBJECT, "THE INEGRATION OR ASSOCIATION OF SPAIN WITH NATO." AS ORGINIALLY PLANNED, THE COURSE WOULD HAVE BROUGHT TOGETHER SOME 20 MIDDLE TO SENIOR GRADE MILITARY OFFICERS AND CIVILIANS TO STUDY THE SUBJECT, DRAWING ALMOST ENTIRELY ON EXISTING SPANISH RESOURCES AND THEN TO PRODUCE A SERIES OF RECOMMEDNATIONS TO THE HIGH GENERAL STAFF. THE ONLY FOREIGN
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INVOLVEMENT WAS TO HAVE BEEN A POSSIBLE TRIP TO WASTINGTON AT

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THE END OF THE COURSE WHERE THE PARTICIPANTS WOULD HAVE A POLITICALLY "SAFE" (NO REJECTION NO HIGH POLITICAL PROFILE) OPPORTUNITY TO TEST SOME OF THEIR ACQUIRED VIEWPOINTS WITH REPRESENTATIVES OF A NATO MEMEBR.

2. A STUDY SO CONSTRUCTED COULD BE FAR LESS THAN IDEAL FROM OUR POINT OF VIEW SHOULD IT PRODUCE LARGELY A REHASHING OF GRIEVANCES AGAINST NATO'S NORTHERN EUROPEAN MEMBERS AND OFPTHOSE DOUBTS IN CONSIDERABLE SECTORS OF THE SPANISH MILITARY ESTABLISHMENT (PAR TICULARLY IN THE ARMY LEADERSHIP) ABOUT THE WISDOM OF JOING THE ALLIANCE. THUS, WE HAVE UNDERTAKEN HERE TO TRY TO ENCOURAGE THE APPROPRIATE SPANISH OFFICIALS TO MAKE THE MOST OF THIS OPPORTUNITY BY ASSURING THAT THE PARTICIPANTS HAVE AVAILABLE TO THEM THE MOST COMPLETE POSSIBLE INFORMATION REGARDING NATO.

3. THE RESPONSE, BOTH FROM THE FOREIGN MINISTRY AND FROM THE OFFICERS MOST DIRECTLY INVOLVED AT THE HIGH GENERAL STAFF, AND CESEDEN, HAS BEEN QUITE RECEPTIVE. THE FOREIGN MNISTRY, FOR ITS PART, IS ALREADY PLANNING TO HAVE TWO OUTSTANDING DIPLOMATS PARTICIPATE IN THE COURSE (THE PRESENT DIRECTOR OF WESTERN EUROPEAN AFFAIRS, DEL PINO, AND APOL/MIL EXPERT FROM THE SPANISH EMBASSY IN PARIS, FERNANDEZ).

4. THE DIRECTOR OF STUDIES AT CESEDEN (VICE ADMIRAL MORENO) HAS AGREED TO PROVED US AT THE BEGINNING OF SEPTEMBER WITH A LIST OF AREAS OF PARTICULAR INTEREST CONCERNING WHICH ADDITIONAL DOCUMENTATION MIGHT BE MOST USEFUL. WE, FOR OUR PART, HAVE UNDERTAKEN TO ATTEMPT TO PROVIDE IN RESPONSE (A) AS MUCH DOCU MENTATION AS POSSIBLE ON THESE TOPICS BEFORE THE BEGINNING OF THE COURSE ON OCTOBER 4 AND (B) A LIST POTENTIAL SPEAKERS, US AND OTHERS, WHO MIGHT BE ABLE TO COME TO MADRID TO ADDRESS THESE ISSUES IN PERSON.

5. WE EXPECT THAT THE EMPHASIS OF THIS LIST OF TOPICS FROM CESEDEN WILL BE MORE ECONOMIC AND POLITICIAL THAN PURELY MILITARY, DESIGNED TO PRODCUE AN ASSESSMENT OF THE BALANCE OF OBLIGATIONS AND BENEFITS TO SPAIN OF MEMBERSHIP. FOR EXAMPLE, THE LIST MAY INCLUDE SUCH THINGS AS FINANCIAL COSTS OF MEMEBRSHIP IN NATO (INCLUDING INFRASTRUCTURE), JOINT ARMS PRODUCTION POSSIBILIES, LEGAL/STATUS OF FORCES ARRANGEMENTS, FORCE COMMITMENTS AND THE CONFIDENTIAL

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POLITICAL CONSULTATION PROCESS, AND SCIENTIFIC AND ECONOMIC ACTIVITIES IN NATO.

6. WITH RESPECT TO THE VISIT TO THE UNITED STATES, MORENO HAS INDICATED THAT HE WOULD LIKE THE GROUP TO SPEND ABOUT A WEEK IN THE US, PREFERABLY THE FIRST WEEK IN DECEMBER, ALTHOUGH THIS COULD BE ADJUSTED SEVERAL DAYS ONE WAY OR THE OTHER. THE GROUP WOULD BE INTERESTED IN RECEIVING BRIEFINGS AT STATE AND DOD,

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VISITING NATO RELATED ACTIVITIES AT NORFOLK, AND TAKING
ADVANTAGE OF THE OPPORTUNITY FOR SOME TOURISM. THE GROUP
VISITING THE UNITED STATES WOULD CONSIST OF THE 20 PLUS PARTICIPANTS
IN THE STUDY (INCLUDING 4-5 CIVILIANS), AND SOME 15 PROFESSORS AND
STAFF MEMBERS FROM CESEDEN A TOTAL OF 35 TO 40 OFFICIALS. SOME
MEMBERS OF THE GROUP WILL PROBABLY BE OF GENERAL OFFICER RANK.

7.THIS IS THE ONLY VISIT OUTSIDE SPAIN NOW PLANNED FOR THE
GROUP ANDHIS SEEN BY MORENO AS AN OPPORTUNITY BEFORE THE PART-
CIPANTS DRAW UP THEIR FINAL CONCLUSIONS AND RECOMMENDATIONS TO
THE HIGH GENERAL STAFF TO TEST THEIR IDEAS WITH A NATO MEMBER.
MTRENO BELIEVES THE GROUP WILL BE INTERESTEDN INTER ALIA,
IN RECEIVING A BROAD REVIEW OF THE FUNCTIONS OF NATO, US POLICIES
TOWARD NATO, AND A US ASSESSMENT OF BOTH THE LIKELY CONDITIONS
OF MEMBERSHIP FOR SPAIN (NOT ONLY POLITICAL) AND ALLIED
ATTITUDES TOWARD SPANISH MEMBERSHIP. AS THE TITLE OF THE STUDY
SUGGESTS THE GROUP WILL ALSO INEVITABLY BE QUITE INTERESTED IN
THE POSSIBILITY OF SPANISH "ASSOCIATION" WITH NATO, VICE FULL
MEMBERSHIP.

8. WE HAVE SUGGESTED TO MORENO THAT HE MIGHT ALSO WISH TO
CONSIDER GIVING THE STUDY A MORE EUROPEAN FOCUS BU INCLUDING
VISITS TO EUROPEAN CAPITALS, NATO COMMITTED MILITARY UNITS IN
EUROPE ETC. HE IS CONCERNED THAT TO HAVE THE ENTIRE GROUP
DO THIS MIGHT BE TOO "POLITICAL" BUT HE HAS UNDERTAKEN TO CONSIDER
THE POSSIBILITY OF SPLITTING THE GROUP FOR SEVERAL SMALL AND
INCONSPICOUS VISITS IN EUROPE, PERHAPS JUST BEFORE OR AFTER
THE VISIT TO THE UNITED STATES.

9. COMMENT: THE EMBASSY BELIEVES IT TO BE IMPORTANT TO OFFER
THE FULLEST POSSIBLE SUPPORT FOR SPANISH AUTHORITIES IN THIS
STUDY. THERE EXISITS CONSIDERATION MISINFORMATION ABOUT NATO IN
SPANISH MILITARY CIRCLES AND CONSIDERABLE PREJUDICE CONCERNING
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THE COSTS AND RISKS TO SPAIN OF MEMBERSHIP. AS WE HAVE POINTED
OUT IN EARLIER REPORTING, THE NATURE OF A SPANISH MILITARY
RECOMMENDATION TODAY ON NATO MEMBERSHIP CANNOT BE GUARANTEED
SINCE THERE IS CONSIDERABLE BODY OF SENIOR MILITARY OPINION
PARTICULARLY BUT NOT ONLY IN THE ARMY, WHICH DOES NOT BELIEVE
NATO MEMBERSHIP WOULD BE IN SPAIN'S INTERESTS. IF WE ALLOW THIS
STUDY TO BE COMPLETED WITH OUT A BEST EFFORT TO BRING TO BEAR THE
WIDE RANGE OF ARGUMENTS IN FAVOR OF SPANISH MEMBERSHIP, WE WILL
HAVE LOST A SIGNIFICANT OPPORTUNITY.

10. ACTION REQUESTC WE WOULD APPRECIATE RECEIVING BY 1 SEPT (A)
SUGGESTIONS FOR VISITS WHICH MIGHT USEFULLY BE MADE BY MEMBERS
OF THE STUDY GROUP IN EUROPE, (B) A RECOMMENDED LISTING OF
SUBJECTS WHICH THE STUDY SHOULD ADDRESS, AND (C) A PRELIMINARY
OUTLINE FOR VISIT BY THE GROUP TO THE UNITED STATES. (IN SEPT

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WE WILL BE REQUESTING A LIST OF POTENTIAL SPEAKERS, IN
ACCORDANCE WITH PARA 4 ABOVE.)
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